



# OFFICE OF THE PRIME MINISTER

Plot 9/11 Apollo Kagwa Road, Kampala | P.O.Box 341 Kampala | Tel: +256 417 770641  
Email: ps@opm.go.ug / lg@opm.go.ug | Website: www.opmgo.ug

Here is how your local government performed in 2019 in service delivery

## Results of the annual Local Government Performance Assessment for 2019



Rt. Hon. Dr. Ruhakana Rugunda  
Prime Minister



Hon. Magyezi Raphael,  
Minister of Local Government

### Introduction:

One of the mandates of the Office of the Prime Minister is to monitor and evaluate the performance and implementation of Government policies and programmes across Ministries, Departments and Agencies, as well as Local Governments. It is at the Local Government level that the real test and results of service delivery can be seen. Therefore, the assessment of the performance of Local Governments is an important tool that shows how different LGs performed in key areas, with a view of identifying what needs to be done to improve and close any gaps.

### What is the Local Government Performance Assessment System?

Local Governments are responsible for primary and secondary schooling, health centres and district hospitals, rural water schemes and other critical services. The Government is pursuing a range of reforms to the way it finances Local Government services such as these in order to ensure funding is adequate, equitable and efficient. As part of these reforms, the Government established a new annual Local Government Performance Assessment System in 2017 to encourage District and Municipal Councils to use the available resources more efficiently.

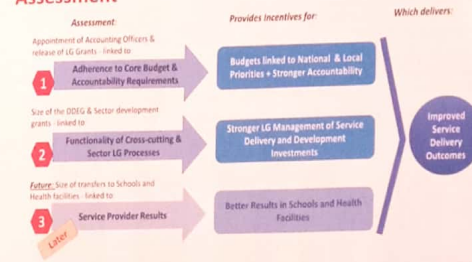
The results published today are for the third edition of the Local Government Performance Assessment, conducted between September and December 2019. The results have been used to inform Local Government budget allocations, the development of performance improvement plans for the poorly performing LGs, and partly contribute to the appointment of Local Government Accounting Officers for FY2020/21. The results have also been factored into the Government Annual Performance Report for FY2019/20 and will be used to devise strategies for addressing areas of weakness at both local and central government levels, spearheaded by the Ministry of Local Government through the Performance Improvement Plans.

### How does the Local Government Performance Assessment work?

The Local Government Performance Assessment is divided into two main parts. First, the assessment of accountability requirements considers how well Local Governments are complying with the guidelines and laws issued by the Government to guide budgeting and financial management. This includes the status of the audit opinion issued by the Auditor General for each Local Government. Second, the assessment of cross-cutting and sector functional systems reviews other aspects of administration, including the processes used by the Local Government departments for Health, Education and Water services. In future, the Government is planning to add a third part to the assessment for service delivery units such as health centres and schools.

The Local Government Performance Assessment was conducted by independent firms. The assessment teams visited District and Municipal Councils to check whether they were implementing best practices listed in the Performance Assessment Manual. The process was closely monitored by the Local Government Performance Assessment Task Force (chaired by the Office of the Prime Minister) and results were quality assured by a different firm, to ensure their credibility. This process will be repeated each year as part of the budget process.

### Summary of the Local Government Performance Assessment



**How is your Local Government performing?**  
Today the Government is presenting summary results of the Local Government Performance Assessment. The tables rank Local Governments on the overall average score (table 1) as well as the assessment of sector processes (table 2) and the assessment of sector processes for Education (table 3), Water (table 4) and Health (table 5). Finally, there is a summary of (table 6) adherence to the six accountability requirements. More detailed scores are available in the overall Local Government Performance Assessment Report and the specific assessments published for each Local Government.

Higher scores mean that a District or Municipality is implementing more of the good practices set in the Performance Assessment Manual. No Local Government was expected to receive a perfect score in all areas and lower scores merely indicate that there is room for improvement. The top overall score was awarded to Kihuru District with 91 out of 100. Kihuru District also received the highest score in the assessment of Health sector processes while Kira Municipal Council had the highest score for cross-cutting processes. Katakwi District, Kapchorwa District and Bukedea District shared the top score in the Education assessment, while the highest score for the Water sector was shared by Ibanda and Bugiri Districts. Forty-five Local Governments met all six accountability requirements out of 146 which were assessed.

### How will the results be used to allocate resources?

The results of the performance assessment have been used as one of the criteria to allocate development grants provided by central government to Local Governments in the FY 2020/21 Budget. The assessment of cross-cutting processes impacts on allocations of the Discretionary Development Equalization Grant. The assessment of sector functions for Education, Health and Water influenced the allocations of the development grants in those

sectors. Local Governments that score above average receive a proportional increase in their budget allocation for those grants, while Local Governments that score below average on the performance assessment receive a reduction in their basic allocation.

### Why are some Local Governments not assessed?

The analysis presented covers 146 out of 175 Local Governments that were operational in July 2019. In addition, 22 Municipalities were assessed under the Uganda Support to Municipal Infrastructure Development Program<sup>1</sup>. This assessment is linked to the national system, but is not directly comparable as it includes a few additional indicators relevant to this program. A further seven Local Governments started operations in FY2019/20 and were not assessed because many indicators could not yet be measured. The Government aims to include these Districts in the next Performance Assessment which will begin in September 2020. It is also important to note that performance in the Water Sector was not assessed in Municipalities, where services are managed by the National Water and Sewerage Corporation.

### Where can you find out more information?

Background material and detailed results of the performance assessment for all years are available on Uganda Budget Website (<https://budget.go.ug/lgps>) and Office of the Prime Minister website (<http://opm.go.ug/monitoring-and-evaluation>). This includes electronic data as well as the overall Local Government Performance Assessment Report and individual reports for Local Governments. In addition, the Local Government Performance Assessment Manual 2018 gives an overview of the process and indicators scored. Sector grant guidelines provide more information on the way grants are allocated in the budget.

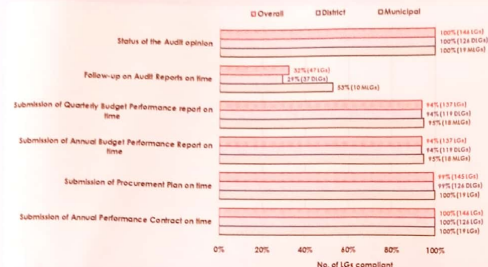
<sup>1</sup> The USMD Municipalities are Apac, Arua, Busia, Entebbe, Fort Portal, Gulu, Hoima, Jinja, Kabale, Kamuli, Kasese, Kitgum, Lira, Lugazi, Masaka, Mbale, Mbarara, Moroto, Mubende, Ntungamo, Soroti and Tororo.  
<sup>2</sup> The new Districts are Obongi, Kato, Rwampara, Kitagwenda, Madi-Okollo, Kavunga, and Kalaki.

**Summary of the Key Findings**

**Compliance to Accountability requirements**

The 2019 LGPA generally showed tremendous improvement in compliance to all accountability requirements for both DLGs and MLGs compared to LGPA 2018. Specifically, 45 out of 146 (31%) LGs complied with all the 6 requirements, while 92 out of 146 (63%) LGs complied with 5 out of 6 accountability requirements.

Figure 1: Status of Compliance with Six Accountability Requirements by LGs



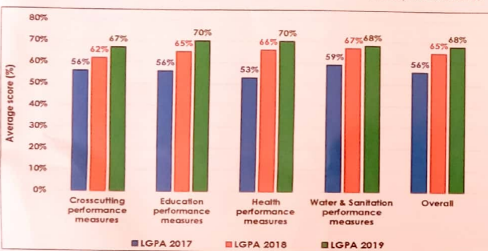
Note: Number of LGs Assessed = 146 (DLGs = 127 and MLGs = 19)

All the 146 LGs complied with the requirement of submission of the annual performance contract in time and Status of the audit opinion. The third best area of performance was the compliance with the submission of procurement plan on time which was achieved by 145 out of 146 LGs. Meanwhile, 137 out of 146 LGs complied with the requirement to submit the Quarterly Budget Performance Report and Annual Budget Performance Report on time. Compliance with follow-up on Audit Reports on time was poor; only 37 out of 127 DLGs and 10 out of 19 MLGs complied.

**Overview of the results for Performance measures**

The overall performance for all LGs assessed in 2019 across the four dimensions of performance measures improved to 68%, compared to 65% and 56% in 2018 and 2017 assessments respectively.

Figure 2: Comparison of results for performance measures between LGPAs 2017, 2018 and 2019



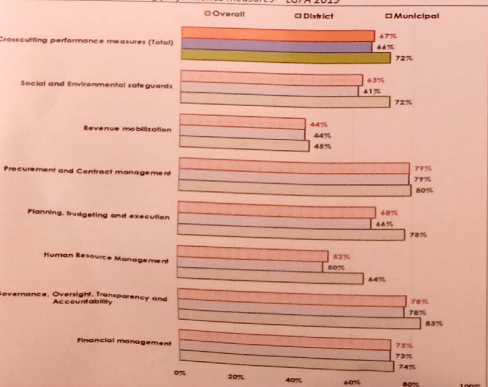
No. of LGs assessed = 146 in 2019, 144 in 2018 and 138 in 2017

Crosscutting performance measures improved from 56% in 2017 to 67% in 2019, while Education measures improved from 56% to 70%, Health from 53% to 70% and Water from 56% to 68% respectively over the same period. Significant improvement has notably been recorded in Health and Education performance measures.

**Crosscutting performance measures**

The performance of LGs in crosscutting measures improved in the 2019 assessment with the overall score at 67% of the maximum attainable points, up from 62% in the previous assessment; with MLGs registering a higher average score (72%) than that of DLGs (67%).

Figure 3: Results for crosscutting performance measures – LGPA 2019



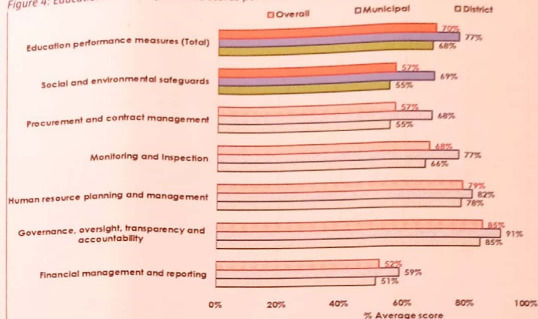
No. of LGs Assessed = 146 (DLGs = 127, MLGs = 19)

The best-performed thematic area was Procurement and contract management, where LGs overall achieved 79% of the maximum attainable score, followed by Governance, oversight, transparency and accountability with an overall score of 78%, and Financial management at 73%. Akin to previous assessments, the worst performed thematic area was Revenue mobilization with an overall score of 44%, followed by Human Resource Management at 52%.

**Education performance measures**

The overall average performance in Education performance measures improved from 65% in LGPA 2018 to 70% in LGPA 2019, with Municipal Councils scoring an average of 77% as compared to 68% for Districts.

Figure 4: Education sector performance scores per thematic area



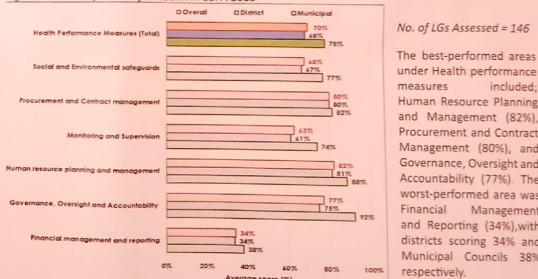
No. of LGs Assessed = 146

Performance across the six areas under Education performance measures indicated good performance in Governance, oversight, transparency and accountability with an average score of 85%, and Human Resource planning and management with an average score of 79%. The worst performed measure was Financial Management and Reporting with an average score of 52%. This was mainly due to delays in submission of quarterly and annual performance reports to the Planner for consolidation.

**Health performance measures**

The overall average performance in Health performance measures improved from 65% in LGPA 2018 to 70% in LGPA 2019, with Municipal Councils scoring 78% compared to 68% for Districts.

Figure 5: Summary Results for Health in LGPA 2019



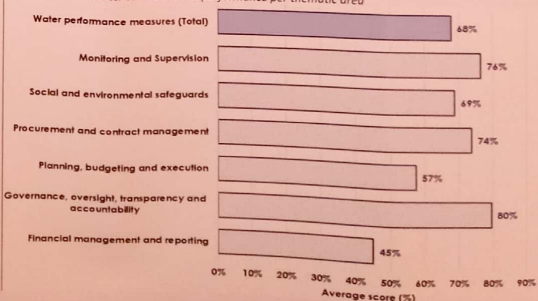
No. of LGs Assessed = 146

The best-performed areas under Health performance measures included, Human Resource Planning and Management (82%), Procurement and Contract Management (80%), and Governance, Oversight and Accountability (77%). The worst-performed area was Financial Management and Reporting (34%), with districts scoring 34% and Municipal Councils 38% respectively.

**Water and Sanitation performance measures**

The overall average performance of districts in Water and Sanitation performance measures marginally improved from 67% in LGPA 2018 to 68% in LGPA 2019.

Figure 6: Overall Water and Sanitation performance per thematic area



No. of LGs Assessed = 127 (Note: The Water assessment was only conducted in DLGs)

From Figure 11 above, the Governance, Oversight, Transparency and Accountability was the best performed thematic area with an average score of 80% and the worst performed area was financial management and reporting with 45%. Key to note is that the Planning, budgeting and execution thematic area registered a major decline in performance i.e. from 76% in 2017 to 57% in 2019.



